

Message Text

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ORIGIN INT-08

INFO OCT-01 EA-11 ISO-00 IO-13 CIAE-00 DODE-00 PM-07 H-03

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DRAFTED BY INT/OMSN:HKIRBY:HFO

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO

INFO CINCPACREP GUAM/TTPI

C O N F I D E N T I A L STATE 191147

CINCPACREP PASS TO STATUS LNO TRENT (SAIPAN)

E.O. 11652: GDS

TAGS:PFOR, JA, TQ

SUBJECT: JAPAN-MICRONESIAN ASSOCIATION

REF: TOKYO 11547

1. GIVEN LOOMING HEAVY SCHEDULE OF SEPARATE NEGOTIATIONS WITH MARIANAS AND REST OF MICRONESIA THIS AUTUMN AND EARLY NEXT YEAR, OUR PREFERENCE CONTINUES TO BE FOR SPONSORS OF PROSPECTIVE JAPAN-MICRONESIA ASSOCIATION TO DELAY FORMATION OF ASSOCIATION UNTIL PERHAPS MIDDLE OF 1974 -- IF LOW-COST, LOW-RISK WAY CAN BE FOUND TO PERSUADE THEM TO DO SO. EMBASSY SHOULD EXPLAIN ESSENCE OF THIS POSITION TO FONOFF. IF LATTER NONETHELESS HOLDS TO POSITION EXPRESSED BY NUMATA (THAT SPONSORS ARE DETERMINED TO PROCEED WITH FOUNDING OF VOLUNTARY ASSOCIATION AND THERE IS LITTLE FONOFF CAN DO TO THWART THEM) YOU SHOULD INDICATE U.S.

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HOPES GOJ WILL NOT AT ANY STAGE MOVE FORWARD ON GIVING

OFFICIAL ENDORSEMENT TO ORGANIZATION WITHOUT CHECKING
FURTHER WITH EMBASSY.

2. SINCE EVEN FEW WEEKS DELAY IN FOUNDING OF VOLUNTARY
ASSOCIATION MIGHT BE BENEFICIAL (NEXT NEGOTIATING ROUNDS
TENTATIVELY SCHEDULED FOR NOVEMBER/DECEMBER IN BOTH SETS
OF TALKS), EMBASSY SHOULD ASK WHETHER FONOFF HAS EXPLORED
OUR EARLIER SUGGESTION THAT ASSOCIATION'S BASE BE
BROADENED TO INCLUDE JAPANESE MORE WIDELY REPRESENTATIVE

OF BUSINESS COMMUNITY AND OTHER PRIVATE SECTORS. PERHAPS
FONOFF COULD ACTIVELY EXPLORE THIS POSSIBILITY PRIOR TO
ESTABLISHMENT OF VOLUNTARY ASSOCIATION AND IN PROCESS
DELAY FORMATION.

3. EMBASSY'S POINT THAT AGGRESSIVE U.S. OPPOSITION
TO FORMATION OF ASSOCIATION MIGHT RESULT IN UNFAVORABLE
PUBLICITY IN MICRONESIA WITH ADVERSE IMPACT ON STATUS
NEGOTIATIONS IS WELL TAKEN. OUR PROBINGS IN TOKYO AND
EFFORTS TO DELAY SHOULD STOP SHORT OF POINT BEYOND WHICH
ASSOCIATION'S PROSPECTIVE FOUNDERS LIKELY TURN THEM INTO
STRIDENT PUBLIC ISSUE. RUSH

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